



# King County

1200 King County  
Courthouse  
516 Third Avenue  
Seattle, WA 98104

## Meeting Agenda

### Law, Justice, Health and Human Services Committee

**Councilmembers:** Kathy Lambert, Chair; Larry Gossett, Vice Chair;  
Rod Dembowski, Joe McDermott

**Staff:** Kelli Carroll, Lead Staff (206-477-0876)  
Angelica Calderon, Committee Assistant (206-477-0874)

1:30 PM

Wednesday, May 29, 2013

Room 1001

#### SPECIAL MEETING

Pursuant to K.C.C. 1.24.035 A. and F., this Law, Justice, Health and Human Services Committee meeting is also noticed as a meeting of the Metropolitan King County Council, whose agenda is limited to the committee business. In this meeting only the rules and procedures applicable to committees apply and not those applicable to full council meetings.

1. **Call to Order**

2. **Roll Call**

3. **Approval of Minutes** pp. 3-6

*Minutes of May 14, 2013 meeting.*

To show a PDF of the written materials for an  
Agenda item, click on the agenda item below.

#### Discussion and Possible Action

4. **Proposed Motion No. 2013-0069** pp. 7-12

A MOTION confirming the executive's appointment of Pamela Masterman-Stearns, who resides in council district seven, to the King County civil rights commission, serving in an at-large position.

**Sponsors:** Mr. von Reichbauer

*Angélica Calderón, Council Staff*

5. **Proposed Motion No. 2013-0136** pp. 13-18

A MOTION confirming the executive's appointment of Maria Davis, who resides in council district five, to the King County mental health advisory board.



*Sign language and communication material in alternate formats can be arranged given sufficient notice (296-1000).*

*TDD Number 296-1024.*

*ASSISTIVE LISTENING DEVICES AVAILABLE IN THE COUNCIL CHAMBERS.*



**Sponsors:** Ms. Patterson

*Angélica Calderón, Council Staff*

**6.** Proposed Motion No. 2013-0232 pp. 19-40

A MOTION acknowledging receipt of a progress report on the development of a coordinated system to address youth and young adult homelessness, as required by Ordinance 17476, Section 107, Proviso P1.

**Sponsors:** Ms. Lambert

*Mary Bourguignon, Council Staff*

*Megan Gibbard, Homeless Youth & Young Adult Initiative Project Manager, Department of Community and human Services*

## Briefing

**7.** Briefing No. 2013-B0066 pp. 41-64

A briefing on King County's Mental Health System.

*Kelli Carroll, Council Staff*

*Amnon Shoenfeld, Division Director, Mental Health, Chemical Abuse and Dependency Services Division, Department of Community and Human Services*

**8.** Briefing No. 2013-B0067 pp. 65-74

A briefing on the status of contracting between the State of Washington Department of Corrections and the King County Department of Adult and Juvenile Detention.

*Clifton Curry, Council Staff*

**9.** Briefing No. 2013-B0068 pp. 75-77

A briefing on the Status of Ongoing Law, Justice, and Safety Facility Master Planning Efforts

*Kathy Brown, Director, Facilities Management Division*

## Adjournment



# King County

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Seattle, WA 98104

## Meeting Minutes Law, Justice, Health and Human Services Committee

**Councilmembers:** Kathy Lambert, Chair; Larry Gossett, Vice  
Chair;  
Rod Dembowski, Joe McDermott

**Staff:** Kelli Carroll, Lead Staff (206-477-0876)  
Angelica Calderon, Committee Assistant (206-477-0874)

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1:30 PM

Tuesday, May 14, 2013

Room 1001

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Pursuant to K.C.C. 1.24.035 A. and F., this Law, Justice, Health and Human Services Committee meeting is also noticed as a meeting of the Metropolitan King County Council, whose agenda is limited to the committee business. In this meeting only the rules and procedures applicable to committees apply and not those applicable to full council meetings.

1. **Call to Order**

*Chair Lambert called the meeting to order at 1:40 p.m.*

2. **Roll Call**

**Present:** 4 - Ms. Lambert, Mr. Gossett, Mr. McDermott and Mr. Dembowski

3. **Approval of Minutes**

*Councilmember Gossett moved approval of the April 30, 2013 meeting minutes. The motion was approved.*

## Discussion and Possible Action

4. **Proposed Ordinance No. 2013-0169**

AN ORDINANCE authorizing King County to enter into an interlocal cooperative agreement with the Washington State Patrol and the cities of Bellevue, Black Diamond, Bothell, Issaquah, Kirkland, Mercer Island, Redmond and Snoqualmie for the creation of a King County investigative response team in order to provide mutual aid police services.

**Sponsors:** Ms. Lambert

*Clifton Curry, Council Staff briefed the Committee on the legislation and answered questions from the members. John Uguhart, Sheriff was present to answer questions from the members. Striking amendment with attachment and Title Amendment were moved by Councilmember Gossett. The Amendments were adopted.*

**A motion was made by Councilmember Gossett that this Ordinance be Recommended Do Pass Substitute Consent. The motion carried by the following vote:**

**Yes:** 4 - Ms. Lambert, Mr. Gossett, Mr. McDermott and Mr. Dembowski

## Briefing

### 5. Briefing No. 2013-B0053

Health Reform Planning Team Briefing

*Amy Tsai, Council Staff briefed the Committee and answered questions from the members. Jennifer DeYoung, Health Care Reform Analyst, Public Health, Seattle and King County briefed the Committee with a PowerPoint Presentation on the Covering King County and answered questions from the members.*

**This matter was Presented**

### 6. Briefing No. 2013-B0063

Planning and Implementation of a Recovery High School in King County

*Jim Vollendroff, King County Prevention and Treatment Coordinator, Assistant Division Director, MHCADSD, Department of Community and Human Services was present to briefed the Committee with a PowerPoint Presentation regarding Recovery High School and answered questions from the members.*

**This matter was Presented**

### 7. Briefing No. 2013-B0064

Briefing on the Status of the Office of Emergency Management's Regional Hazard Mitigation Plan and Hazard Identification and Vulnerability Analysis

*Clifton Curry, Council Staff, briefed the Committee and answered questions from the members. Walt Hubbard, Director, Office of Emergency Management and Janice Rahman, Program Manager, Office of Emergency Management were present to briefed the Committee with a PowerPoint Presentation on the Hazard Mitigation Plan and answered questions from the members.*

**This matter was Presented**

## Other Business

*There was no other business to come before the Committee.*

## Adjournment

*The meeting was adjourned at 3:19 p.m.*

Approved this \_\_\_\_\_ day of \_\_\_\_\_.

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Clerk's Signature

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## King County

### Law, Justice, Health and Human Services Committee

#### STAFF REPORT

<b>Agenda Item:</b>	4	<b>Name:</b>	Angélica Calderón
<b>Proposed No.:</b>	2013-0069	<b>Date:</b>	May 29, 2013

#### SUBJECT

A MOTION confirming the Executive's appointment of Pamela Masterman-Stearns, who resides in Council District Seven, to the King County Civil Rights Commission, serving in an at large position.

#### SUMMARY

The Executive has appointed Ms. Masterman to a partial term on the King County Civil Rights Commission expiring June 1, 2013.

Ms. Masterman attended University of Alaska where she received a General Education Degree. She currently works for Seattle Public Utilities as a Personnel Specialist. Ms. Masterman serves on the Seattle Public Schools Equity and Race Advisory Council (2012-Present); Co-Chair's the Minority Executive Directors Coalition's Multiracial Police Accountability Task Force (2009-Present) and President and is the Founder of the City of Seattle Native American Employees Association (CANOES) (2006-Present). She also actively advocates for the Violence Against Women Act and Native American

#### BACKGROUND

The King County Civil Rights Commission is composed of twelve members, one from each council district nominated by the councilmember and three at-large members nominated by the executive.

The Commission is charged to serve in an advisory capacity to the county executive and the council on matters concerning affirmative action, disability access, equal employment opportunity, contract compliance, fair housing, minority/woman business and public accommodations to ensure the consistent application of all county ordinances, rules and regulations concerning these programs.

#### INVITED

Pamela Masterman-Stearns, Appointee to the King County Civil Rights Commission  
Paula Harris-White, Staff Liaison, Civil Rights Commission

#### ATTACHMENTS

1. Proposed Motion 2013-0069 (Attachments are available upon request)
2. Executive transmittal letter dated December 11, 2012

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**KING COUNTY**  
**Signature Report**

**May 28, 2013**

**Motion**

**ATTACHMENT 1**

1200 King County Courthouse  
516 Third Avenue  
Seattle, WA 98104

**Proposed No. 2013-0069.1**

**Sponsors** von Reichbauer

1                   A MOTION confirming the executive's appointment of  
2                   Pamela Masterman-Stearns, who resides in council district  
3                   seven, to the King County civil rights commission, serving  
4                   in an at-large position.

5                   BE IT MOVED by the Council of King County:

6                   The county executive's appointment of Pamela Masterman-Stearns, who resides  
7                   in council district seven, to the King County civil rights commission, serving in an at-

8 large position, for a partial term to expire on June 1, 2013, is hereby confirmed.

9

KING COUNTY COUNCIL  
KING COUNTY, WASHINGTON

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Larry Gossett, Chair

ATTEST:

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Anne Noris, Clerk of the Council

APPROVED this \_\_\_\_\_ day of \_\_\_\_\_, \_\_\_\_\_.

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Dow Constantine, County Executive

**Attachments:** A. Application, B. Financial Disclosure Statement, C. Board Profile, D. Appointment Letter



**King County**

**Dow Constantine**

King County Executive  
401 Fifth Avenue, Suite 800  
Seattle, WA 98104-1818

**206-263-9600** Fax 206-296-0194  
TTY Relay: 711  
www.kingcounty.gov

December 11, 2012

The Honorable Larry Gossett  
Chair, King County Council  
Room 1200  
C O U R T H O U S E

Dear Councilmember Gossett:

Enclosed for consideration and approval by the King County Council is a motion confirming the appointment of Pamela Masterman-Stearns, who resides in council district seven, to the King County Civil Rights Commission, serving in an at-large position.

The appointment of Ms. Masterman-Stearns is for a partial term expiring June 1, 2013. Her application, Code of Ethics Financial Disclosure Statement, current board profile and appointment letter are enclosed for your information.

If you have any questions about this appointment, please have your staff call Rick Ybarra, liaison for boards & commission, at 206-263-9651.

Sincerely,

Dow Constantine  
King County Executive

Enclosures

King County Councilmembers

ATTN: Michael Woywod, Chief of Staff  
Anne Noris, Clerk of the Council

Carrie S. Cihak, Chief Advisor, Policy and Strategic Initiatives, King County Executive  
Office (KCEO)

Rick Ybarra, Liaison for Boards & Commissions

Paula Harris-White, Staff Liaison

Pamela Masterman-Stearns

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## King County

### Law, Justice, Health and Human Services Committee

#### STAFF REPORT

<b>Agenda Item:</b>	5	<b>Name:</b>	Angélica Calderón
<b>Proposed No.:</b>	2013-0136	<b>Date:</b>	May 29, 2013

**SUBJECT** MOTIONS confirming the Executive's appointments of Maria Davis, who resides in council district five, to the King County Mental Health Advisory Board.

#### **SUMMARY:**

**Proposed Motion 2013-0136:** The Executive has appointed Maria Davis, to a partial term on the King County Mental Health Advisory Board, expiring on June 30, 2014.

Ms. Davis is currently attending Peen Foster College to obtain a Bachelor's degree in Criminal Justice. She is currently a member of Voices of Recovery and Downtown Emergency Service Center - DESC (CAB). She has experience as an advocate for the mentally ill, also advocates for family, Professional and Interested Citizen.

#### **BACKGROUND:**

The 17 member Mental Health Advisory Board (K.C.C. 2.32.010) is representative of the demographic character of the region and of persons with mental illness and their families and advocates. The board reviews and provides recommendations on community mental health plans and policies developed by the county under Chapter 71.24 RCW.

#### **ATTENDING:**

- Maria Davis, Appointee to the King County Mental Health Advisory Board
- Jean Robertson, Assistant Division Director/Regional Support Network, Mental Health Chemical Abuse and Dependency Services Division

#### **ATTACHMENTS:**

1. Proposed Motion 2013-0136
2. Executive's Letter of Transmittal dated February 27, 2013

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**KING COUNTY**  
**Signature Report**

**May 28, 2013**

**Motion**

**ATTACHMENT 1**

1200 King County Courthouse  
516 Third Avenue  
Seattle, WA 98104

**Proposed No. 2013-0136.1**

**Sponsors Patterson**

- 1 A MOTION confirming the executive's appointment of
- 2 Maria Davis, who resides in council district five, to the
- 3 King County mental health advisory board.
- 4 NOW, THEREFORE, BE IT MOVED by the Council of King County:
- 5 The county executive's appointment of Maria Davis, who resides in council
- 6

7 district five, to the King County mental health advisory board, for a partial term to expire  
8 on June 30, 2014, is hereby confirmed.

9

KING COUNTY COUNCIL  
KING COUNTY, WASHINGTON

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Larry Gossett, Chair

ATTEST:

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Anne Noris, Clerk of the Council

APPROVED this \_\_\_\_ day of \_\_\_\_\_, \_\_\_\_.

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Dow Constantine, County Executive

**Attachments:** A. Application, B. Financial Disclosure Statement, C. Board Profile, D. Appointment Letter.





**King County**

**Dow Constantine**

King County Executive

401 Fifth Avenue, Suite 800

Seattle, WA 98104-1818

**206-263-9600** Fax 206-296-0194

TTY Relay: 711

www.kingcounty.gov

February 27, 2013

The Honorable Larry Gossett  
Chair, King County Council  
Room 1200  
C O U R T H O U S E

Dear Councilmember Gossett:

Enclosed for consideration and approval by the King County Council is a motion confirming the appointment of Maria Davis, who resides in council district five, to the King County Mental Health Advisory Board.

The appointment of Ms. Davis is for a partial term expiring June 30, 2014. Her application, Code of Ethics Financial Disclosure Statement, current board profile and appointment letter are enclosed for your information.

If you have any questions about this appointment, please have your staff call Rick Ybarra, liaison for boards & commission, at 206-263-9651.

Sincerely,

Dow Constantine  
King County Executive

Enclosures

King County Councilmembers

ATTN: Michael Woywod, Chief of Staff

Anne Noris, Clerk of the Council

Carrie S. Cihak, Chief Advisor, Policy and Strategic Initiatives, King County Executive  
Office (KCEO)

Rick Ybarra, Liaison for Boards & Commissions

Bryan Baird, Staff Liaison

Maria Davis

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## King County

### Law, Justice, Health and Human Services Committee

#### STAFF REPORT

<b>Agenda Item:</b>	6	<b>Name:</b>	Mary Bourguignon
<b>Proposed No.:</b>	2013-0232	<b>Date:</b>	May 29, 2013

#### SUBJECT

Proposed Motion 2013-0232 responds to a proviso adopted as part of Ordinance 17476, requesting a progress report on the development of a coordinated system to address youth and young adult homelessness.

#### SUMMARY

The Homeless Youth & Young Adult (YYA) Initiative is a countywide effort being undertaken under the auspices of the Committee to End Homelessness in King County and funded by a group of private and public funders, including King County. The Initiative seeks to end homelessness among young people ages 12 through 25 by 2020. During 2013, the Homeless YYA Initiative is developing a comprehensive plan focused around three priority strategies:

- **Prevention and early intervention**, to help prevent YYA from becoming homeless, or, if they do, to reunite them with family members when safe and appropriate, and to provide supportive services quickly before they fall victim to predators;
- **Coordinated engagement**, to coordinate young people's access to housing (and ultimately to services) through a common assessment that will be administered by all providers; and
- **Data coordination**, to coordinate data about homeless and unstably housed YYA among providers and with the Safe Harbors Homeless Management Information System so that services can be coordinated and the community can receive clear measures of progress.

A timeline for the YYA Initiative's work in 2013, as well as an overview of the components of the YYA comprehensive plan can be found in Attachment 4.

The YYA comprehensive plan is being guided by an advisory group, with support from regular stakeholder forums of providers and funders. It will also be informed by young people who are homeless or at risk of becoming homeless through a concerted effort to engage them as advocates. The comprehensive plan will be completed and transmitted to the Council for review and approval by motion in September 2013. It is intended to inform our community's investments in housing, shelter, and services.

To ensure Council awareness and involvement in this work, the 2013 Adopted Budget includes provisos requesting three progress reports on the YYA process: in February, May and September. The first progress report was presented at the committee meeting on March 12, 2013; this is the second of the progress reports.

## **BACKGROUND**

**Scope of the Problem.** The 2013 “*Count Us In*” count of unstably housed and homeless youth and young adults (ages 12-25) indicated that **776 youth and young adults were unstably housed or homeless** on January 24, 2013 in King County. Of those 776 young people:

- 447 were staying in shelter or transitional housing programs;
- 215 were imminently losing their housing or were at risk of losing their housing; and
- 114 were unsheltered, meaning they spent the night outside or in a place not meant for human habitation.

Of the 776 total, gender was split about 50/50, with slightly more females. Age makeup was just over half between 20 and 25, 33 percent between 18 and 20, and 12 percent younger than 18.

In terms of race and ethnicity, the 2013 count showed that YYA of color experienced homelessness at rates disproportionate to their representation in the overall population. Whites made up 40 percent of Count Us In respondents (compared with 65 percent of the overall population); African American YYA made up 30 percent of Count Us In respondents (compared with 6 percent of the overall population).

LGBTQ youth and young adults also experienced homelessness disproportionately, with approximately 25 percent reporting their sexual orientation as LGBTQ.

**History of Homeless YYA Initiative.** In July 2011, in response to concerns about the number of homeless youth and young adults (YYA) in the community, the Committee to End Homelessness in King County formed a task force to study the issue. That effort led to an April 2012 report entitled “*Priority Action Steps to Prevent and End Youth/Young Adult Homelessness: An Implementation Plan,*” which identified prevention and early intervention, coordinated engagement, and data coordination as priority strategies.

In August 2012, progress continued on this implementation plan with a Memorandum of Understanding between the King County Department of Community and Human Services (DCHS), United Way of King County, and the Raikes Foundation. The agreement will provide \$1.5 million in private funds over three years to fund staff, as well as the development of a comprehensive plan and the launch of coordinated engagement and data coordination. This private funding has been used to fund a YYA Initiative Project Manager in DCHS; Veterans and Human Services Levy funding has been used to hire a Program Manager II.

These staff members are leading the effort. To facilitate engagement with providers and funders, they have organized regular meetings of an advisory group and a larger stakeholders group, and have also established working groups for each strategy area.

To facilitate engagement from youth and young adults, the Raikes Foundation has provided funding to The Mockingbird Society to support homeless and formerly homeless young people in advocacy.

**Accomplishments on Priority Strategies.** The April 2012 Implementation Plan identified three priority strategies: (1) prevention and early intervention, (2) coordinated engagement, and (3) data coordination. Work accomplished to date in each area includes:

1. **Prevention and early intervention.** A key goal is to help prevent YYA from becoming homeless, or, if they do, to reunite them with family members when safe and appropriate, and to provide supportive services quickly before they fall victim to predators. Two countywide prevention and early intervention efforts are being implemented as part of the Homeless YYA Initiative:

- **National Safe Place** identifies “safe places” around the community, including Metro and Sound Transit buses and trains, libraries, service providers, and businesses where young people congregate. The program in King County is coordinated by YouthCare, Auburn Youth Resources, and Friends of Youth. At any “safe place,” a young person can ask for help, staff will call the Safe Place line, and a Safe Place Coordinator will arrive within 45 minutes to provide assistance. A young person in crisis can also call or text Safe Place directly to receive immediate help. The committee was briefed on Safe Place on April 9, 2013.
- **Project SAFE** focuses on parents and caregivers with phone-based consultation when they have a 12- to 17-year-old teen who has run away or is at risk of running away. Because reuniting youth with their families can be difficult if parents or caregivers feel uncertain about what they should be doing, Project SAFE helps them develop an action plan and makes referrals for ongoing counseling. Project SAFE is modeled after Cocoon House in Everett, and is being operated in King County by YouthCare. YouthCare has hired program staff, including a family therapist, and will launch the program later this quarter.

The Medina and Giddens Foundations have agreed to sponsor evaluations of these two prevention programs. Information from the evaluations will be included in the YYA comprehensive plan.

2. **Coordinated engagement.** The federal *Homeless Emergency Assistance and Rapid Transition to Housing* (HEARTH) Act of 2009 requires that local communities implement a coordinated entry system for all homelessness programs by 2014. The committee was briefed on the family homelessness coordinated entry system – called Family Housing Connection – on April 30, 2013.

For youth and young adults, coordinated entry has been dubbed “coordinated engagement,” because in some cases youth and young adults may also connect back with family after support and engagement. The coordinated engagement system will help coordinate young people’s access to housing by establishing a common, strengths-based assessment that all programs will use when a young person enters the system, whether that entry is just for a meal program or for more serious support.

Catholic Community Services of Western Washington (CCS) has been selected to operate the YYA coordinated engagement system and is currently working with providers to develop an implementation plan, with a goal of launching the system on July 8, 2013.

Coordinated engagement will begin with a housing assessment for young adults between 18 and 25 (with the goal of adding information about services and under-18 housing later). The system will also include a community sign-in at each “front door” where YYA are served, including service providers, drop-in centers, teen feeds, and other programs. CCS team members are currently working with providers to assess their capacity to accomplish

community sign-in. They are also working to identify strategies to encourage YYA to “opt in” and agree to share their information to Safe Harbors.

During the preparation for launch, DCHS has identified \$100,600 in one-time start-up costs needed in addition to the public/private budget that was set for the system. DCHS staff is working with private funders and other public agencies to identify funds to cover these costs. Council staff will continue to follow this issue.

An introduction to coordinated engagement and the YYA coordinated engagement team can be found as Attachment 3.

3. **Data coordination.** The goal of data coordination is to synchronize data about homeless and unstably housed YYA among providers and with Safe Harbors so that services can be coordinated and the community can receive clear measures of progress and need. Data must measure community-wide outcomes, including those required by the federal HEARTH Act.

DCHS staff has worked Safe Harbors to identify all homeless YYA programs that currently use Safe Harbors. This information has been organized into a dataset for the YYA continuum and will be used as a baseline to inform the YYA comprehensive plan.

DCHS staff has also been working with YouthCare, which is seeking to develop a Regional Case Management Database. This database would aim to give YYA providers access to a single, integrated data view of each homeless YYA as they receive services from multiple agencies, and to help measure how well the young person is progressing overall, how well the services provided are succeeding, and which service models are most effective. YouthCare is currently working with private funders to evaluate options for organizing and funding such a system.

**YYA Comprehensive Plan.** The YYA comprehensive plan will be transmitted to the Council by September 23, 2013. The plan will include:

- Baseline data about homeless YYA in King County;
- A landscape scan summarizing existing housing and services, funding, service gaps, and local and national best practices;
- A framework showing alignment with national practices;
- Community goals, including recommendations for prioritization of resources; and
- A Call to Action, including recommendations for next steps in each of the three strategic priority areas.

The advisory group is currently in the process of developing a “logic model,” a framework to summarize the anticipated inputs, strategies, data sources, priority outcomes, indicators, and goals for the initiative.

## **REASONABLENESS**

The provisos adopted as part of Ordinance 17476 will provide three progress reports this year on the Homeless YYA Initiative. Proposed Motion 2013-0232 will acknowledge receipt of the second progress report. Council staff will continue to participate in the YYA advisory group and stakeholder

forums to provide updates in between formal progress reports. The final progress report, which is due by September 23, 2013, will include a copy of the YYA comprehensive plan.

**INVITED**

Megan Gibbard, Homeless Youth & Young Adult Initiative, Department of Community and Human Services

Jackie MacLean, Director, Department of Community and Human Services

**ATTACHMENTS**

1. Proposed Motion 2013-0232, with attachments
2. 2013-0232 Transmittal Letter, dated May 1, 2013
3. YYA Coordinated Engagement Update from Catholic Community Services, April 12, 2013
4. YYA Timeline and Comprehensive Plan Components, April 10, 2013

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**KING COUNTY**  
**Signature Report**

**ATTACHMENT 1**

1200 King County Courthouse  
516 Third Avenue  
Seattle, WA 98104

**May 28, 2013**

**Motion**

**Proposed No. 2013-0232.1**

**Sponsors Lambert**

1                   A MOTION acknowledging receipt of a progress report on  
2                   the development of a coordinated system to address youth  
3                   and young adult homelessness, as required by Ordinance  
4                   17476, Section 107, Proviso P1.

5                   WHEREAS, Ordinance 17476 adopted the 2013 Annual Budget and the  
6                   2013/2014 Biennium Budget, and appropriated the housing opportunity fund 2013/2014  
7                   biennium budget at Section 107, and

8                   WHEREAS, Ordinance 17476, Section 107, contained one proviso concerning  
9                   \$350,000 that shall not be expended or encumbered until the executive transmits a series  
10                  of three reports with accompanying motions on the progress of the development of a  
11                  comprehensive plan to address the problem of youth and young adult homelessness, and

12                  WHEREAS, the second of the three reports is due by May 1, 2013, on the updated  
13                  progress of the development of a coordinated engagement system to address youth and  
14                  young adult homelessness;

15                  NOW, THEREFORE, BE IT MOVED by the Council of King County:

16                  The council acknowledges receipt of the second report, as described in this

17 motion, and releases \$100,000 for expenditure of the \$350,000 that is the subject of  
18 Section 107, Proviso P1.  
19

KING COUNTY COUNCIL  
KING COUNTY, WASHINGTON

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Larry Gossett, Chair

ATTEST:

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Anne Noris, Clerk of the Council

APPROVED this \_\_\_\_ day of \_\_\_\_\_, \_\_\_\_.

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Dow Constantine, County Executive

**Attachments:** A. Youth and Young Adult Homelessness Progress Report

# **Youth and Young Adult Homelessness Progress Report**



**King County**

**Department of Community and Human Services**

**April 2013**

## I. INTRODUCTION

King County is currently in the first year of a county-wide community effort to create a more coordinated system that will enhance service delivery for homeless youth and young adults – quickly connecting them back with family when it is safe and appropriate to do so, or providing the immediate intervention needed to obtain safe housing. Under the auspices of the Committee to End Homelessness in King County (CEHKC) the effort is referred to as the Homeless Youth and Young Adult (YYA) Initiative.

This progress report reviews advancement made on the initiative since January 2013 and follows an earlier, more detailed report. Specifically, progress has been made in the following areas:

- Prevention and Early Intervention
- Coordinated Engagement
- Data Coordination
- Comprehensive Plan to End YYA Homelessness in King County by 2020 (hereinafter “Comprehensive YYA Homelessness Plan Plan”).

## II. COMMUNITY OVERSIGHT AND INPUT

The community of providers, government leaders, public and private funders, and homeless young people themselves remains vigorously involved in the Homeless YYA Initiative, and this involvement and diversity of perspectives is its hallmark strength. The Homeless YYA Initiative is conveyed through monthly stakeholder forums, guided by vigorous community input, and ultimately directed by aligned and involved public and private funders.

### Oversight: CEHKC Funders Group and the YYA Funders Group

The CEHKC Funders Group and the YYA Funders group, working collaboratively, are ultimately directing the Homeless YYA Initiative. The City of Seattle and King County Department of Community and Human Services (DCHS) are members of both the YYA Funders Group and CEHKC Funders Group and ensure alignment.

The YYA Funders group met in January and in March 2013. Bi-monthly meetings are scheduled through 2013, with facilitation provided by Building Changes. The YYA Funders Group developed a purpose and priorities statement which establishes the focus of their work in the coming year. Remaining in close alignment with the Homeless YYA Initiative staff and the CEHKC Funders Group, the YYA Funders have adopted the following objectives which include:

- Continue to support the launch of prevention and early intervention strategies, coordinated engagement, and data coordination

- Continuous learning for the funder community interested in YYA
- Support the King County-led Comprehensive YYA Homelessness Plan, and planning process.

The Pride Foundation joined the YYA Funders Group in January 2013.

The CEHKC Funders Group is reviewing the regional Combined Notice of Funding Availability (NOFA) for Homeless Housing regional priorities, to be included in the June NOFA release, including a priority for investment in a YYA housing model that has been identified as a promising practice.

#### Input: YYA Advisory Group

The YYA Advisory group is the key guiding “body of experts,” with membership defined by the CEHKC Investment Priority Charter for the Homeless YYA Initiative. The YYA Advisory Group met in January and in March 2013. The group reviewed the draft YYA Coordinated Engagement system design, the proposed scope and process for the Comprehensive YYA Homelessness Plan, and reviewed their role in the initiative as a whole.

The group spoke at length about the need for continued clarity and strong communication between Homeless YYA Initiative staff and community. There are many strong partners in this initiative, many “cooks in the kitchen,” and ensuring every partner understands the process and has the ability for their expertise to be heard can be challenging.

#### Input: Stakeholder Forums

Monthly stakeholder forums are open opportunities to hear about the planning and implementation of a homeless YYA system in King County. Since January 2013, over 175 individuals have participated in a YYA Stakeholder Forum or a focus group. Forum locations have rotated through the County, including NAVOS in Burien, YouthSource in Renton, King County Library System in Issaquah, and the 2100 Building in Seattle.

A website for the Homeless YYA Initiative is in the process of being created and will include posted materials from each stakeholder forum and YYA Advisory Group meeting.

#### Input: New Efforts to Hear Youth Voice

Mockingbird Society is piloting an effort to support homeless and formerly homeless young people in advocacy, including input to the Comprehensive YYA Homelessness Plan. From their materials:

The [Mockingbird Society] Homeless Youth Initiative (HYI) is a pilot program operated by The Mockingbird Society and funded by the Raikes Family Foundation. The [Mockingbird] HYI is independent of the King

County Comprehensive YYA Homelessness Plan. HYI's goal is to elevate youth voice and strengthen advocacy efforts regarding the issue of youth homelessness. Our intention is to engage, train, and support youth and young adults from across King County to provide their insight, wisdom, and experience in addressing systemic problems and solutions within the homeless youth system at the local, county, state, and federal levels.

Mockingbird Society staff and King County Homeless YYA Initiative staff meet regularly to determine points during the planning process which are best suited for YYA voice – ensuring that homeless young people have the opportunity for the greatest impact.

### **III. WORK ACCOMPLISHED TO DATE**

Work accomplished to date covers January through March 2013. This progress report follows the January 2013 report which reviews each strategy in much greater detail. The intention below is to clearly outline what has changed or moved forward since that earlier report.

#### Prevention and Early Intervention

Two new countywide prevention and early intervention efforts have begun as part of the Homeless YYA Initiative: National Safe Place and Cocoon House's Project SAFE. National Safe Place continues to expand "safe places" throughout King County where young people can present themselves as needing help. This program has improved the occupancy rates for youth shelters throughout the county, acting as a key referral source to those programs.

Cocoon House's Project SAFE is near launch. YouthCare is the lead agency in the project, and has completed the hiring process for program staff, including a family therapist who will conduct 90 minute intervention calls with families in crisis. The aim of this program is to keep young people in their homes – with support for the caregivers – if it is safe and appropriate to do so.

The Medina and Giddens Foundations are working with YouthCare and partner agencies to conduct early evaluation of both programs. Information from this evaluation will be included in the Comprehensive YYA Homelessness Plan.

#### Coordinated Engagement

A coordinated engagement system will direct young people's access to housing by coordinating their applications, applying a common strengths-based assessment, and placing them in programs that have worked for other young people like them.

Accomplished to Date:

- The initial coordinated engagement system design has been completed by the work group, which represents YYA providers, Family Housing Connection, and YYA

housing programs.

- The coordinated engagement system design was presented to the YYA Advisory Group on January 7, 2013. Separate focus groups with YYA housing providers, case managers, young people, and funders occurred in January. Initial YYA housing provider and agency leadership commitment to the design is secured.
- Via a competitive request for proposals process through King County Community Service Division's Housing and Community Development section (HCD), Catholic Community Services was selected as the lead agency to implement coordinated engagement for homeless youth and young adults. Catholic Community Services brings a strong mission focus, broad regional coverage, and in-depth systems knowledge through their implementation of the family coordinated entry system.

#### Upcoming Benchmarks:

- Catholic Community Services is working with DCHS to determine messaging and develop an implementation plan to launch YYA Coordinated Engagement with a target date of July 1, 2013. Assessment tool and housing inventory development is in progress.
- Homeless YYA Initiative staff is hosting information sessions with the Seattle and King County Housing Authorities to review expectations for YYA housing programs to participate in coordinated engagement. Staff is also working closely with the City of Seattle and King County HCD to modify contract language and ensure clear communication to agencies.

#### Contracting and Budget for Coordinated Engagement System:

- Contract Discussions. Start-up and year one contract and budget are currently under discussion and negotiation with Catholic Community Services and DCHS. Family Homelessness Initiative staff is deeply involved in these negotiations to ensure efficiency and potential cost savings between family coordinated entry system and YYA coordinated engagement.
- Coordinated Engagement System Budget. Private funders have committed \$240,600 in 2013, \$243,240 in 2014, and \$246,600 in 2015, to support coordinated engagement. No funds have been expended yet for the system because we are still in the contract negotiation phase.

We have determined that there are necessary additional one-time start-up costs in the amount of \$100,600 for 2013 only. In addition, staff is working with the contractor to determine the actual ongoing costs of maintaining the system, once it is established. Homeless YYA Initiative staff is in discussions with private funders to cover any gap for the three year period of the MOA through a combination of public and private sources. The King County Department of Community and Human Services is

working with other public funders to identify funds that can be contributed for any additional costs of the system for 2013-2015 and beyond, which will leverage with private funds.

### Data Coordination

The data coordination effort is driving towards a synchronized data system for assessing community progress toward the goal of ending YYA homelessness, beginning with a coordinated engagement database. The data system will be integrated within Safe Harbors, support coordination of services, measure community-wide outcomes, and will answer the following key questions: *What is the need and what works to address it? Are we making progress?*

#### Accomplished to Date:

- Development of the coordinated engagement data system will be completed in the 2nd quarter of 2013 and is underway currently. This data system will be aligned with the existing Family Housing Connection database, with a different “view.” Regular meetings and communication occur between Safe Harbors, the Homeless YYA Initiative, Catholic Community Services and the technical project manager contracted through King County to support the process. Safe Harbors staff remain tremendous and involved partners in this effort.
- The Homeless YYA Initiative worked with Safe Harbors to identify and flag all homeless YYA programs currently utilizing Safe Harbors. Data can now be pulled for the homeless YYA continuum specifically and consistently. The King County DCHS evaluation team is reviewing the 2012 Safe Harbors data set for this group of programs to determine our baseline as a community. This data will be included in the Comprehensive YYA Homelessness Plan.
- The Homeless YYA Initiative staff is supporting conversations among the Safe Harbors sponsors regarding YouthCare’s Regional Case Management Database. YouthCare is currently leading this data initiative for homeless YYA’s programs in King County, with the goal of creating a single, integrated data view of each homeless young person as they receive services from multiple agencies. This Regional Case Management Database, built on the AdsysTech platform, intends to establish how well the young person is progressing overall, how well the services provided are succeeding, and which service models are most effective. Much is unknown about the implications for this database in this early stage, however given the Homeless YYA Initiative priority regarding data coordination, staff are observing this project with great interest.



#### Upcoming Benchmarks:

- The Coordinated Engagement data system will be complete and user tested prior to the launch of Coordinated Engagement in July 2013.
- As part of the Comprehensive YYA Homelessness Plan process, providers and funders are meeting to determine community and client-level shared outcomes to answer the following key questions: *What is the need and what works to address it? Are we making progress?* These shared outcomes will align with the United States Interagency Council on Homelessness' (USICH's) recent youth outcomes framework, and will ensure our data coordination and collection rolls up in one clear community-wide picture.

#### Comprehensive YYA Homelessness Plan

The Comprehensive YYA Homelessness Plan will be transmitted to King County Council by September 23, 2013. This plan will lay the clear path forward to best address, and ultimately end, YYA homelessness in King County. The timeline and key milestones for this planning process are currently in draft form, however given the tone of the Homeless YYA Initiative to date, it is clear the process will be one richly informed by the community of providers, funders, and the youth themselves. In particular, the YYA Advisory Group will guide and inform the process, acting as key custodians of the Comprehensive YYA Homelessness Plan.

The plan will, at a minimum, include the following elements:

- Baseline data
  - What do we know now through existing data about homeless young people in King County?
- Environment/landscape scan
  - What housing and services exist for homeless YYA in King County?
  - What funding is currently being directed to homeless YYA and from what sources?
  - Where are the gaps in funding and services?
  - What promising practices exist in ours and other communities?
- Outcome framework
  - Homeless YYA Theory of Change
  - Alignment with the USICH framework.

- Community goals and prioritization
  - Annual goals today through 2020 to reduce and ultimately end homelessness among YYA
  - If we were to have an additional dollar, where is that dollar best directed?
- Call to Action
  - Specific recommendations on housing and service investments for YYA
  - Summary of the work that remains to continue making progress toward the goal of ending YYA Homelessness.

Michele Valdez began work with DCHS as the second Homeless YYA Initiative staff in April 2013; her duties primarily focused on the plan itself. She was most recently at Solid Ground, and has strong knowledge of the Family Homelessness Initiative, as well as other system change efforts in Denver.

#### **IV. CONTINUED PERSPECTIVE AND LESSONS LEARNED**

King County remains poised to be a national leader around how to best address homelessness among youth and young adults. At the recent National Alliance to End Homelessness conference hosted in Seattle, Homeless YYA Initiative staff presented during two workshop panels. One fellow presenter said, when describing how quickly we as a community expect homeless young adults to exit services and be independent, “We ask so much of these kids.”

The Homeless YYA Initiative represents us as a King County community asking much of ourselves, also – so that we can better support young people struggling on our streets.

May 1, 2013

The Honorable Larry Gossett  
Chair, King County Council  
Room 1200  
C O U R T H O U S E

Dear Councilmember Gossett:

Pursuant to Ordinance 17476, passed by the King County Council on November 13, 2012, enclosed is the second of three reports on the Youth and Young Adult (YYA) Homelessness Initiative. This YYA Homelessness Progress Report provides up-to-date information regarding countywide efforts to improve the coordination of services addressing youth and young adult homelessness. The third and final report will include an implementation plan, the Comprehensive Plan to End YYA Homelessness in King County by 2020, in September 2013.

The King County YYA Homelessness Initiative is a countywide community effort to create a more coordinated system that will enhance service delivery for homeless young people – quickly connecting them back with family when it is safe and appropriate to do so or providing the immediate intervention needed to obtain safe housing. Specifically, the initiative will address prevention and early intervention, coordinated engagement, data coordination, and housing, resulting in a Comprehensive Plan to End YYA Homelessness in King County by 2020.

The YYA Homelessness Initiative is primarily under the Health and Human Potential (HHP) goal of the King County Strategic Plan. It addresses HHP Objective 3, Strategy A, Support prevention and early intervention programs for children and youth most at-risk; Objective 4, Strategy B, Support partnerships to deliver integrated and effective services to people in need; and Objective 4, Strategy C, Join with local and regional partners to prevent and reduce homelessness for families and individuals. In addition, Department of Community and Human Services staff are conducting an inclusive planning process to ensure that the guiding principles of fairness and equity from the Equity and Social Justice Initiative are woven into the fabric of the process. Elements of the planning design include involvement and input of stakeholders in monthly open forums, expert input of members of the YYA Advisory Group (membership defined by the Committee to End Homelessness in King County Charter), particular emphasis on stakeholders in South King County via focus groups and YYA input facilitated by the Mockingbird Society. Equity and Social Justice tools will be utilized as community stakeholders are engaged.

The Honorable Larry Gossett  
May 1, 2013  
Page 2

It is estimated that this report required about 13 staff hours to produce, costing approximately \$574. If you have any questions, please feel free to contact Megan Gibbard, Project/Program Manager III, at 206-263-2974.

I am pleased to share with you the early progress that has been made through the initiative in the first six months. I trust you'll find that the enclosed progress report outlines a solid plan and process to make positive changes in the lives of homeless young people.

Sincerely,

Dow Constantine  
King County Executive

Enclosures

cc: King County Councilmembers  
    ATTN: Michael Woywod, Chief of Staff  
        Anne Noris, Clerk of the Council  
Carrie S. Cihak, Chief Advisor, Policy and Strategic Initiatives, King County  
    Executive Office  
Dwight Dively, Director, Office of Performance, Strategy and Budget  
Jackie MacLean, Director, Department of Community and Human Services (DCHS)  
Greg Ferland, Division Director, Community Services Division (CSD), DCHS  
Megan Gibbard, Project/Program Manager III, CSD, DCHS



## Youth and Young Adult Coordinated Engagement Update April 12, 2013

Catholic Community Services is committed to linking young adults to housing through simplified access, strength-based assessment and developmentally appropriate options. Youth and Young Adult Coordinated Engagement (YYA CE) is anticipated to launch in July 2013 by conducting housing assessments with homeless young adults in King County. These assessments will happen right in many of your agency program spaces, where young people already feel comfortable. We will work closely with providers to compile the housing inventory, the assessment tool, and the process to match each young person with a housing program – or back home with family where safe and appropriate to do so. You can expect to receive weekly updates until launch so your programs are fully prepared and young adults are accurately informed.



### Background

Coordinated entry (called “engagement” for homeless YYA, because young people may also connect back with family after support and engagement) is required by HUD for all homeless populations by 2014. More importantly, YYA CE is intended to provide greater and more equitable access to housing for homeless young people. Coordinated Engagement is one of the first “priority action steps” being implemented by the Homeless YYA Initiative – the other two are prevention and data coordination. Now through the fall of 2013, the Homeless YYA Initiative will also be working with the community of providers, funders and young people to shepherd the Comprehensive YYA Plan, which will outline our community strategy to end YYA homelessness. The Homeless YYA Initiative is led by Megan Gibbard at King County.

### **Coordinated Engagement – The Team:**

#### *At CCS:*

- Julie McFarland – Family Services Division Director. Julie will offer lessons learned by Family Housing Connection (FHC) during the start-up phase to minimize growing pains of YYA CE and will provide ongoing support and leadership of FHC and YYA CE.
- Erin Maguire – Homeless Youth Director. Erin will provide in-house YYA expertise to ensure YYA CE is developmentally appropriate and unique to the needs of YYAs.
- Jerred Clouse – Program Manager. Jerred is a former YYA shelter supervisor and is the direct contact for **YYA CE providers who have questions and/or concerns.**
- Emily Harris Shears – Program Director. Emily will offer lessons learned by FHC and will oversee daily operations of FHC and YYA CE. Emily is the primary contact for 80+ family housing programs.

#### *At King County:*

- Megan Gibbard – Homeless YYA Project Manager. Megan will be involved with the implementation between now and late summer, will connect YYA CE to the larger work of the Homeless YYA Initiative and be the key liaison with public and private funders.

#### *YYA CE Workgroup:*

- The YYA Coordinated Engagement workgroup has been meeting for months leading up to the selection of CCS, has drafted the YYA CE system design (attached), and will act as key advisors to CCS moving forward.

### **Ongoing Updates & Communication**

*Stakeholder forums are the best opportunity to hear updates and ask questions about the launch of YYA CE.*

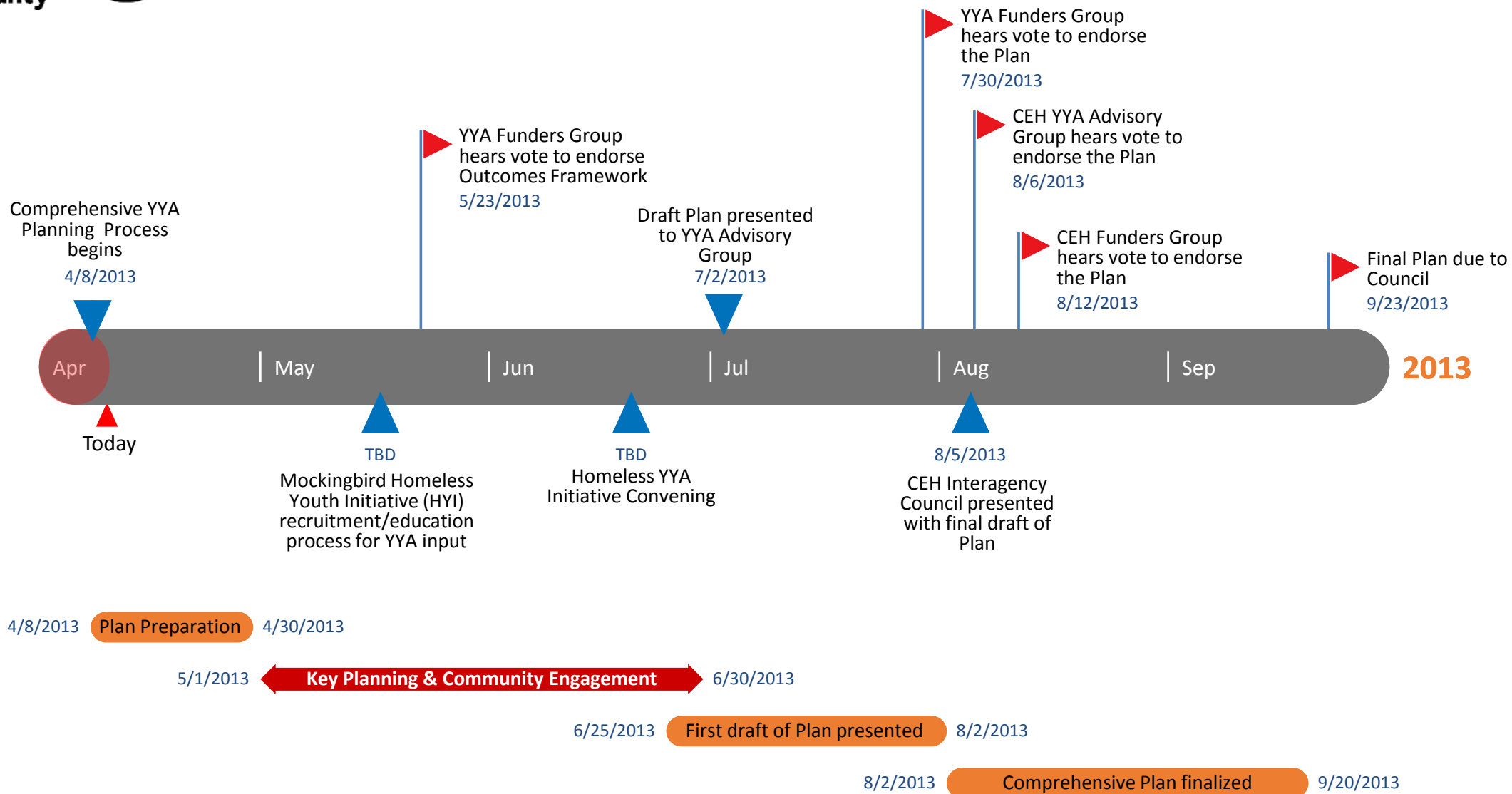
- The next forum is: April 23<sup>rd</sup> | 2 – 3:30pm | Location: Friends of Youth (16225 NE 87th St., Suite A-1 (West side of building) Redmond 98052)
- Stakeholder Forums are held every 4<sup>th</sup> Tuesday from 2 – 3:30pm at rotating locations (email [megan.gibbard@kingcounty.gov](mailto:megan.gibbard@kingcounty.gov) for information)
- CCS will begin sending weekly update emails regarding the launch of YYA CE

Plan Component	Description	Lead Staff/Group	Input
<b>Baseline Data</b>	<ul style="list-style-type: none"> <li>What do we know now through existing data about homeless young people in King County?</li> </ul>	Amanda Thompkins (King County Evaluation) Outcome Workgroup	2012 Safe Harbors Data 2012 PRO Youth Data Client Care Coordination
<b>Environment/Landscape Scan</b>	<ul style="list-style-type: none"> <li>What housing and services exist for homeless YYA in King County?</li> <li>What funding is currently being directed to homeless YYA and from what sources?</li> <li>Where are the gaps in funding and services?</li> <li>What promising practices exist in ours and other communities?</li> </ul>	Building Changes – Current Funding Landscape Michelle Valdez – Current resources & services	Past Homeless YYA Plans National research on best practices Input from agencies Input from Funders
<b>Outcome Framework</b>	<ul style="list-style-type: none"> <li>Homeless YYA Theory of Change</li> <li>Alignment with the USICH framework</li> </ul>	Outcome Workgroup	Puget Sound Runaway Homeless Youth Collaborative USICH
<b>Community Goals &amp; Prioritization</b>	<ul style="list-style-type: none"> <li>Annual goals today through 2020 to reduce and ultimately end homelessness among YYA</li> <li>Cost Estimate – what will the plan cost over what time frame? Hypothesis around sources of funding: New, re-aligned existing dollars, continued existing dollars</li> <li>If we were to have an additional dollar, where is that dollar best directed?</li> </ul>	TBD	Homeless YYA Convening Outcome Framework
<b>Call to Action</b>	<ul style="list-style-type: none"> <li>Specific recommendations on housing and service investments for YYA</li> <li>Summary of the work that remains to continue making progress toward the goal of ending YYA Homelessness</li> </ul>	TBD	Homeless YYA Convening Best/promising practices

For more information, contact:

Michelle Valdez, Homeless Youth/Young Adult Project Planner [michelle.valdez@kingcounty.gov](mailto:michelle.valdez@kingcounty.gov)

Megan Gibbard, Homeless Youth/Young Adult Project Manager [megan.gibbard@kingcounty.gov](mailto:megan.gibbard@kingcounty.gov)



For more information, contact:

Michelle Valdez, Homeless Youth/Young Adult Project Planner [michelle.valdez@kingcounty.gov](mailto:michelle.valdez@kingcounty.gov)

Megan Gibbard, Homeless Youth/Young Adult Project Manager [megan.gibbard@kingcounty.gov](mailto:megan.gibbard@kingcounty.gov)





## King County

### Law, Justice, Health and Human Services Committee

#### STAFF REPORT

<b>Agenda Item:</b>	7	<b>Name:</b>	Kelli Carroll
<b>Proposed No.:</b>	2013-B0066	<b>Date:</b>	May 29, 2013

#### SUBJECT

A briefing on King County's Mental Health system.

#### SUMMARY

This staff report provides a high level overview of King County's mental health system.

In Washington State, publically funded mental health services are provided by Regional Support Networks (RSN) through contracts with providers in their regions. There are 11 RSNs throughout the state. King County is its own RSN, providing mental health services to low-income people in need through an array of contracts with providers. The following types of mental health services are provided in King County:

- Crisis Response
- Involuntary Treatment
- Disaster Response
- Specialized Services-including residential services
- Outpatient Mental Health

In King County, the Mental Health, Chemical Abuse and Dependency Services Division of the Department of Community and Human Services, also known as MHCADS, is responsible for overseeing and coordinating the publically funded mental health system. Nearly 50,000 individuals received one or more mental health services from King County in 2012.

MHCADS services are built on the philosophy that all people who experience mental illness or emotional problems should be provided the kinds of services that will assist them in their recovery. MHCADS believes in treating the whole individual, not just the illness. Consequently, King County not only provides crisis intervention and community mental health treatment, supportive services that enhance the effectiveness of mental health treatment are also offered. These supportive services include client and family resources, housing, employment, and criminal justice initiatives. By offering this broad array of services, MHCADS helps individuals achieve their full potential and improve their overall quality of life.

Amnon Shoenfeld, the Mental Health Division Director for the Department of Community and Human Services will discuss in greater depth the county's mental health system.

## **BACKGROUND**

### ***Mental Illness Facts:***

- Between 28 and 30 percent of the U.S. population has a mental health disorder, substance abuse disorder, or both.
- Only one-fifth of American adults diagnosed with depression will receive the care they need to treat the condition.
- As many as 8 million Americans who have serious mental illnesses do not receive adequate treatment each year.
- Untreated and mistreated mental illness costs the United States \$150 billion in lost productivity and \$8 billion in crime and welfare expenditures each year.
- The suicide rate among males between the ages of 15 and 24 has nearly quadrupled over the last 60 years, and the rate among females in the same group has doubled.
- Nearly four percent of boys and more than six percent of girls have symptoms of post-traumatic stress disorder caused by violence they have endured or witnessed.
- Nearly two-thirds of boys and three-quarters of girls in juvenile detention centers have a psychiatric disorder.
- Suicide is the third leading cause of death among people under 24 years old after accidents and homicide.
- Nearly 15 percent of college students have been diagnosed with depression
- Only about half of older adults who acknowledge that they have mental health problems receive treatment from any health care provider, and only a fraction of those receive specialty mental health services (3 %), the lowest rate among any adult group.
- Up to 20 percent of older adults have significant symptoms of depression.

### ***King County Services:***

The RSN manages King County's publicly funded mental health plan, often referred to as the King County Mental Plan (KCMHP). There are four main types of mental health services provided by King County via the KCMHP. All services, except for the services of the designated mental health professionals (DMHPs) working on the crisis intervention team, are provided via contract with 38 community mental health providers. DMHPs are county employees.

*Community Mental Health Treatment-Outpatient Services:* The KCMHP provides community mental health treatment, also known as outpatient services, to people who qualify for Medicaid. Depending on circumstances and funding, the KCMHP also has limited funding to provide mental health care for people who do not have Medicaid. Services are provided through licensed community mental health centers. Mental health services are available based on needs that are mutually determined between the individual receiving services and his or her mental health provider. Individuals can choose from a variety of different services and work with different service providers to set personal goals and achieve their full potential. Treatment services are provided through a network of 16 outpatient service providers who are licensed as community mental health centers.

*Residential Services:* The KCMHP also provides residential services. These services are offered in a variety of settings ranging from facilities where treatment is provided within the residential setting, to supported housing where people with mental illness live in their own apartments with supportive services provided.

The contracted mental health providers of the KCMHP own or manage approximately 2,300 units of affordable and subsidized housing for adults with mental illness who are enrolled in the KCMHP system. These transitional and permanent housing units are located throughout King County. KCMHP does not own or operate any housing.

Most of the housing units have a rental subsidy. Tenants pay approximately 30 percent of their income for rent and utilities. The continuum of care among housing services ranges from independent living to housing environments where staff is available, on-site, 24-hours-a-day to provide support. Many of the mental health providers use a supportive housing model that includes on-site independent living skills training and case management services.

In addition to the housing described above, KCMHP contracts for specialized housing services known as Residential Services. These residential environments are licensed boarding homes and residential treatment facilities. They are available for adults who are not yet ready to live on their own and need daily supervision. The facilities are staffed 24-hours-a-day seven days a week and provide room and board, housing stabilization services, and medication monitoring. Residential facilities are licensed by either the Department of Social and Health Services or the Department of Health. KCMHP offers two levels of residential care:

- *Supervised Living*: This transitional level of care is for people with mental illness who are not yet able to live on their own in the community. Individuals receive room and board, residential stabilization services and daily support services. Individuals have the opportunity to join in-house and agency organized community activities. On-site staff assist residents with housing issues. Residents also have an outpatient mental health case manager that provides mental health treatment in the community.
- *Long Term Rehabilitation*: This transitional level of care is more intensive than Supervised Living. Additional services provided at Long Term Rehabilitation facilities include: on-site psychiatric evaluation, medication management and case management for both housing and mental health needs

*Crisis Services*: When a person with a mental illness or an emotional problem experiences a crisis, the KCMHP has crisis services available to assist them. The county provides all initial crisis outreach services for persons who are not enrolled in outpatient services in King County. It also provides evaluation of people with mental disorders for possible involuntary detention in psychiatric facilities according to the mental illness law in the State of Washington<sup>1</sup>. In King County, Crisis and Commitment staff who perform these duties are all employed by the county. Under the law, they are referred to as Designated Mental Health Professionals (DMHPs). Individuals in crisis might receive crisis intervention, stabilization, and if appropriate, referral to ongoing services. Involuntary treatment services are also a part of the KCMHP's crisis services.

*Inpatient Services*: The fourth level of service available is inpatient services, or psychiatric hospitalization. While inpatient services are not provided directly by the KCMHP, we do authorize and pay for those services. People who qualify for public assistance get approval for inpatient services through the KCMHP.

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<sup>1</sup> The mental illness law for adults is [RCW 71.05](#). For youth 13 through 17 years of age the law is [RCW 71.34](#).

**Eligibility for King County Services:** To qualify for King County Mental Health Services individuals must meet both financial and medical necessity criteria:

Financial criteria:

- Requires a King County Medicaid funded coupon through the State Department of Social and Health Services
- OR**
- an income that is 200-percent of the federal poverty guidelines for adults; and 300-percent for children and families.

Medical criteria:

- an acceptable mental health diagnosis,
- have symptoms related to that diagnosis, and
- have an impaired level of functioning across life domains (i.e. at work, in school, and at home), and
- for children, conditions and circumstances that may contribute to the mental health diagnosis are required

In addition to determining eligibility, the medical criteria are also used to determine the level of service intensity needed at the time of service entry.

MHCADS provides information on other low-cost mental health service providers should individuals not qualify for King County mental health services:

<http://www.kingcounty.gov/healthservices/MentalHealth/Resources/OtherOptions.aspx>

### **The Future of Publically Funded Mental Health Services in King County**

Many changes to the funding streams supporting King County mental health services are coming, both as a result of the Affordable Care Act and due to ongoing and new cuts to mental health services.

In the short term, King County will soon consider its participation in the state's dual eligibles demonstration project. Among other things, the demonstration project would transfer responsibility for providing mental health services (in addition to health services) to certain eligible individuals from King County to managed care plans. This represents a change from the current system where the County contracts with the state for the provision of mental health services. Though the demonstration project is in its early in the planning stages, it would appear that King County could subcontract with the managed care plans to provide mental health services.

Additionally, as more people become eligible for Medicaid, there could be an increasing demand for mental health services.

At the state budget level, the Washington State Legislature has entered into a special session to adopt a biennial budget. At present, there are deep cuts proposed that would result in fewer mental health services available to King County residents in need of them; however, a final budget has not been proposed or adopted, so impacts cannot be identified at this point.

MCHADS and Council staff are monitoring these developments.

## **INVITEES**

- Amnon Shoenfeld, Division Director, Mental Health, Chemical Abuse and Dependency Services Division, Department of Community and Human Services

## **ATTACHMENTS**

1. PowerPoint Presentation, "Mental Health Services in King County" May 29, 2013

## **RESOURCES FOR MOR INFORMATION:**

American Psychiatric Association: [www.psychiatry.org/mental-health](http://www.psychiatry.org/mental-health)

National Alliance on Mental Illness: [www.nami.org/](http://www.nami.org/)

King County Mental Health Division: [www.kingcounty.gov/healthservices/MentalHealth.aspx](http://www.kingcounty.gov/healthservices/MentalHealth.aspx)

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# **Public Mental Health Services in King County**

***Amnon Shoenfeld***

***Division Director***

***King County Mental Health Chemical Abuse &  
Dependency Services Division***

# RSN Responsibilities



Crisis Response



Involuntary Treatment



Disaster Response



Specialized Services

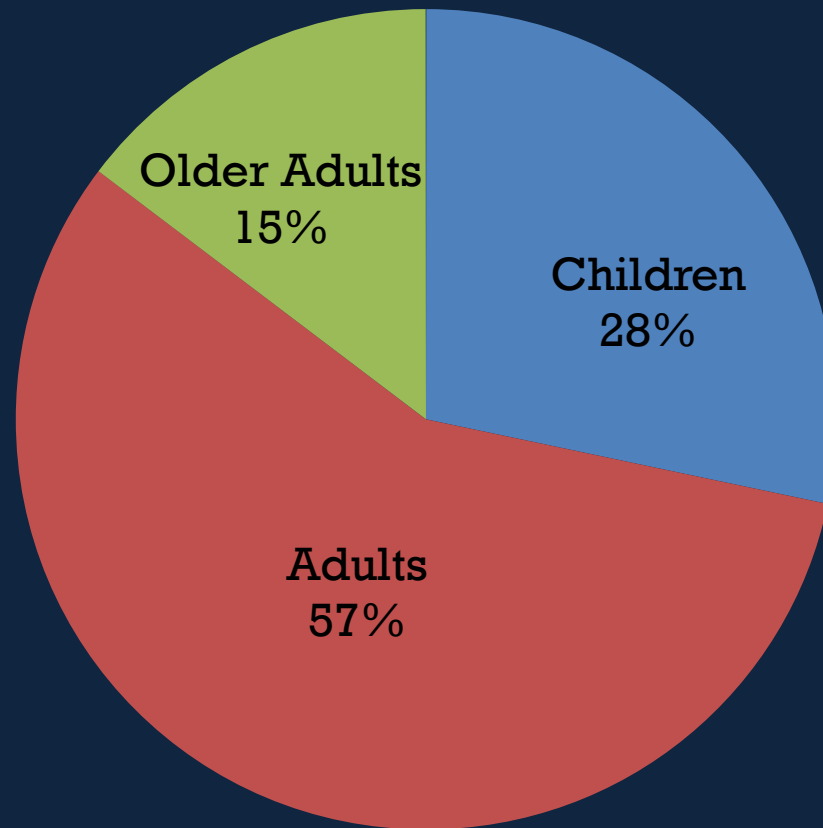


Outpatient Mental Health



# Who do we serve?

**MH Population Served  
Total for 2012= 43,929**





Eligibility

# Financial

☆ Medicaid

☆ Non-Medicaid:

- Family income < 200% of poverty
- Meets specific criteria
- Agency Allocation
- Special Circumstances

# Medical Necessity for Adults

- ☆ Covered diagnosis
- ☆ Moderate/serious impairment evident in multiple settings
- ☆ Global Assessment of Functioning (GAF) no more than 60
- ☆ “Necessary” and expected to improve functioning

# Eligibility: MEDICAL NECESSITY (MNC)

- ☆ Covered diagnosis
- ☆ Moderate/serious impairment
- ☆ Children's Global Assessment Scale (CGAS) no more than 60
- ☆ “Necessary” and expected to improve functioning

# Referrals

- ☆ Contact a contracted provider or subcontracting agency.
- ☆ Children 13 and older can request services for themselves.
- ☆ Choose from many options/talk to agencies.



Access

# Criteria For Non-Medicaid

- ☆ Meet medical necessity criteria (MNC) for 3B level of care (3A for older adults).
- ☆ Frequent users of jail/hospitals.
- ☆ Recently released from jail/hospital.
- ☆ Refugee or immigrant (meets 3A).
- ☆ Stepping down from higher level of residential care.



# Referrals

- ☆ Referrals can come from anyone.
- ☆ Contact a contracted provider or subcontracting agency.
- ☆ Choose from many options/talk to agencies.
- ☆ Consider assisting with the referral with client present.



# Services

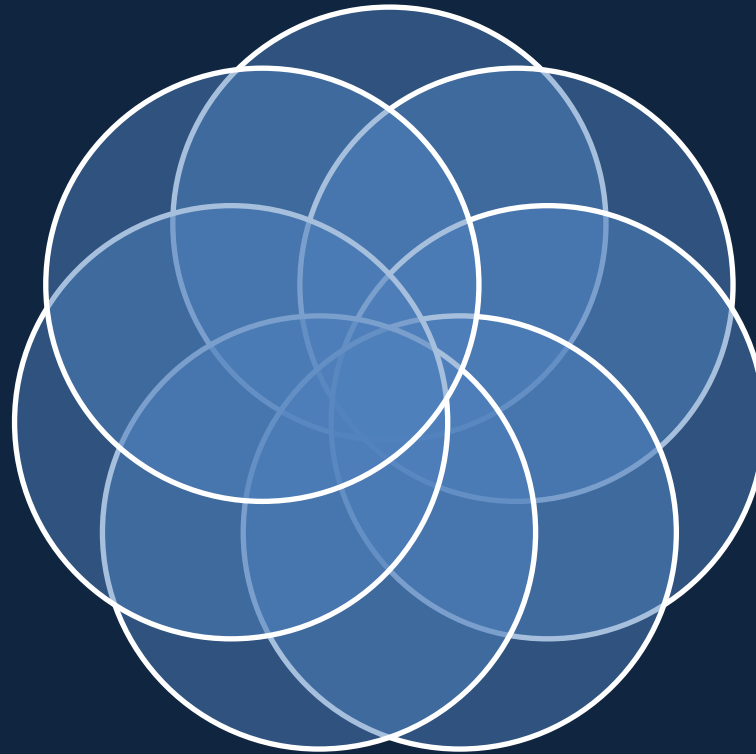
**Person  
Centered**

**Recovery/  
Resiliency  
Oriented**

**Collaborative**

**Culturally  
Relevant**

**Individualized  
Care**



**Community  
Based**

**Least  
Restrictive**

# What to Expect?

- ★ Screening
- ★ Assessment (Level of Care)
- ★ Routine Care
- ★ Service Options
- ★ Individualized Plan
- ★ 12-month Benefit

# Services

- ☆ Individual Counseling
- ☆ Case Management
- ☆ Group Treatment
- ☆ Family Treatment
- ☆ Outreach
- ☆ Home-Based
- ☆ Crisis Services
- ☆ Care Coordination
- ☆ Interpreter Services
- ☆ Collaborative Tx Planning
- ☆ Medication Management
- ☆ Psychiatric Evaluation
- ☆ Vocational Services
- ☆ Peer Support

# Specialized Services for Adults

- ☆ Crisis Services
- ☆ Residential Treatment
- ☆ Supportive Housing
- ☆ Supported Employment
- ☆ Assertive Community Treatment
- ☆ Homeless Outreach & Stabilization
- ☆ Criminal Justice Re-Entry & Community Support Programs
- ☆ Mental Health Court
- ☆ Local Hospitalization
- ☆ Long-Term Hospitalization
- ☆ Co-Occurring CD/MH

# Specialized Services for Children

- ★ Children's Crisis Outreach Response System (CCORS)
- ★ Voluntary/Involuntary Hospitalizations
- ★ MIDD Wraparound Teams
- ★ Children's Long-Term Inpatient Placement (CLIP)
- ★ Evidence-Based Practices

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## King County

### Law, Justice, Health and Human Services Committee

#### STAFF REPORT

<b>Agenda Item:</b>	8	<b>Name:</b>	Clifton Curry
<b>Proposed No.:</b>	2013-B0067	<b>Date:</b>	May 29, 2013

#### SUBJECT

A Briefing on the Status of Contracting Between the State of Washington Department of Corrections and the King County Department of Adult and Juvenile Detention

#### SUMMARY

As part of the county's 2013 Budget deliberations, the council concluded that the county should explore options with state that would relieve pressure on the state's prisons, generate revenue for the county by using our excess capacity, and potentially provide a positive public safety outcome. The state has been trying to reduce prison population by early release of inmates and decreasing the number of offenders that will be returned to state prison because of violations of community supervision. Yet, even with these significant changes in policies, the state's prisons are still overcrowded. Because the county has unused capacity in secure detention, the council adopted a proviso that asked the executive to explore options with the state to house state inmates to relieve prison overcrowding. Both the House and Senate versions of the state's budget have language that would allow for counties to house state inmates. However, the versions differ and will have to be resolved during the legislature's Special Session. Today, the committee will hear the status of these negotiations.

#### BACKGROUND

The King County Department of Adult and Juvenile Detention (DAJD) operates one of the largest detention systems in the Pacific Northwest. The adult system is responsible for over 30,000 bookings a year and houses an average of 1,760 pre- and post-adjudicated felons and misdemeanants every day. The county also houses misdemeanants arrested in cities. King County houses all felons arrested in the county and presented for booking into jail. In addition, the county houses "county" misdemeanants, criminal offenders who are either arrested in the unincorporated parts of the county or have committed offenses that are adjudicated by the District Court ("state cases"). The county is not mandated to house city misdemeanants or state "holds" (individuals under state Department of Corrections' supervision who are in violation of community supervision orders). The cities and the state pay King County for the booking and daily costs of housing inmates for which they are responsible.

**Paying the County for Housing State Violators.** Since the implementation of the Offender Accountability Act of 1999, the state has been responsible for holding administrative hearings for certain felons who have completed their term in prison and who are under state supervision in the community, who then have allegedly committed violations after their release from prison. In the past, county jails including King County held these felony violators while they awaited their hearing or after being sanctioned at the hearing. However, as county jails faced severe constraints on both physical and fiscal capacity, many choose to not accept these violators.

As part of the county's Adopted 2001 Budget, the Council adopted a proviso in Ordinance 14018. The proviso stated:

*"It is the intent of the council that after January 1, 2001, the department of adult and juvenile detention shall no longer accept state department of corrections community supervision violators in its detention facilities....The council finds that these violators are a state responsibility and should be consequently housed in a state facility...."*

The proviso was never implemented.

The growth of the state violator population remained a concern of the council and the other representatives of the county's criminal justice agencies. As part of its 2003 budget deliberations when the council was reviewing the county's limited fiscal capacity to meet all of its mandated obligations due to limited revenues, the council heard significant discussions related to unfunded state mandates, with the unfunded costs associated with housing state inmates being one of the major areas of discussion. The council had also adopted the Adult Justice Operational Master Plan (AJOMP) and other AJOMP related provisos that required that all of the county's criminal justice agencies review the county's use of secure detention on a monthly basis. As part of this review, the Criminal Justice Council identified the reduction of the state hold population as a major priority. DAJD was directed to begin negotiations with the state to either have the inmates taken out of county facilities or to receive some form of compensation for housing the inmates.

**Agreements with the State.** Faced with the prospect of a large budget shortfall in 2004, the county notified the state that the county did not have capacity for its felony violator population after January 1, 2004. The Executive's Budget actually reduced the department's budget to reflect the removal of state inmates (proposing the reduction of \$977,942 and 14.0 FTEs). Nevertheless, the county entered into negotiations with the state to seek compensation rather than barring state inmates from the county's detention facilities. The negotiations were successfully concluded at the end of 2003 and the new Interlocal Agreement (ILA), and the attendant revenues, were incorporated in the county's 2004 budget. The council adopted the new ILA as Ordinance 14919 in 2004, and revised the agreement again in 2010 with Ordinance 17003, which extended the ILA through the end of 2015. This agreement not only established that the state would pay for violators in county jail, but established a minimum number of beds the state would pay for (regardless of whether the beds were used), along with the

agreement to pay premium rates beyond the daily per diem charge for housing inmates with medical or psychiatric needs. The county housed, at times, over 450 state violators on an average daily basis. This ILA also continued the arrangement of providing King County 30 work release beds in state facilities in exchange for providing the state 20 jail beds in King County facilities. Without this arrangement, King County would not have access to work release beds for women.

However, in 2012, the state's utilization of county jail facilities dropped significantly because the state adopted new sanctions for community violators that are substantially reducing length-of-stay (from an average of 10 days to a standard of 72 hours). In addition, the state also implemented new supervision standards, further reducing the number of individuals under state supervision. Because the state has implemented its new sanctions methodology and reduced the total number of individuals under supervision, the department reduced its estimated projected ADP and revenues from state violators by **70 percent** (revenues alone were reduced from \$14.9 million adopted in the 2012 Budget to \$4.5 million projected in 2013).

Because of the significant changes in how the state is treating violators, and because the state had been required to pay for beds that it was not using, the state terminated its contract with the county on November 30, 2012, but advised the Executive at that time that it wanted to continue using county jail beds. The state and the executive engaged in negotiations resulting in a new agreement. These negotiations resulted in a new agreement was adopted as Ordinance 17526 in February of this year.

The central provisions of this new agreement include the following:

- The \$85 per day general daily rate established by the legislature, and which the state has been paying since 2011.
- The state will pay for *all* individuals in need of psychiatric or other medical services. In the previous contract, there was no charge for the first two inmates in the infirmary or the first three inmates in the jail's psychiatric unit.
- The last contract with the state committed to a minimum number of inmate beds. In this agreement, the state is no longer willing to commit to a minimum number of beds and will only pay the beds it actually uses.
- The state will also no longer pay for the last day of confinement. While new in its agreement with King County, this provision would bring King County in line with the way the state pays all other counties that house state violators.
- The state is requesting, as a provision of the contract, more advance notification of inmate special medical or psychiatric needs, so it has the ability to return state inmates to the state facilities for medical services when desired.

The new agreement establishes that, effective January 1, 2013 the rates of compensation for provision of medical and psychiatric services for state violators will increase by 6.5 percent above 2012 rates. These premium rates will then increase by 4 percent annually as of January 1, 2014, through the end of the contract. The council adopted the new agreement and is maintaining its relation with the state.

**Looking at Other Contracting Options.** As part of its 2013 Budget deliberations, the council noted that an expanded re-negotiation of the state contract could provide the county with revenue options that have not been previously considered. While jail utilization is down throughout King County and the rest of the state, state prisons continue to be overcrowded. The state has been trying to reduce prison population by early release of inmates and decreasing the number of offenders that will be returned to state prison because of violations of community supervision. Yet, even with these significant changes in policies, the state's prisons are still 550 to 850 ADP above the system capacity of approximately 14,040 inmates.

As a consequence, the Council concluded that the county should explore options with state that would relieve pressure on the state's prisons, generate revenue for the county by using our excess capacity, and potentially provide a positive public safety outcome. As part of the 2013 Budget, the Council adopted the following proviso:

*It is the intent of the council that the executive shall negotiate with the state department of corrections to evaluate the feasibility of whether inmates can be successfully transferred from state prisons (reception center, for those serving a short prison term, those within a period of time before release, or any other defined state prisoner population) to county facilities. The negotiations should identify the appropriate state inmate population(s) that could be transferred to county facilities. The negotiations should also establish appropriate contract rates that defray county costs, yet recognize the county's economies of scale of using existing staff and capacity for state transferees. Furthermore, the negotiations should address what policy changes would be needed to protect public safety in the community if such a transfer should take place.*

The executive agreed that exploring the option of housing other types of DOC inmates could provide revenue and also have a positive public safety benefit (when services can be provided to inmates in the county and then transferred after release). As a result, negotiating alternative agreements with the state was added to the county's state legislative agenda.

**Status of the Negotiations.** Prior to the beginning of the most recent legislative session, the Secretary of the Department of Corrections (DOC) notified the Washington Association of Counties that the DOC was interested in exploring the option of contracting with counties to house DOC inmates. On March 8, 2013, representatives of the association, DOC, counties (including King County), met with staff of the House and Senate, to discuss the potential for alternative agreements. At this meeting, there was general consensus that the DOC should explore its options with the counties through a Request for Proposals process, and the legislature would reflect its intent through budget provisos.

The end of the legislature's regular session resulted in House and Senate versions of the state's budget for the next biennium. Both budget versions contained proviso language that would have DOC work with counties to explore the potential for new ways of housing DOC inmates in local facilities. However, neither of the two versions are in

full agreement and, consequently, will have to be resolved in the legislature's Special Session.

The following is the proviso language contained in the House budget

**House of Representatives Version**  
**ESSB 5054**  
**Section 220 2(f)**

"The department of corrections shall issue a request for proposal by August 1, 2013, to contract with local jurisdictions for the use of inmate bed capacity in lieu of prison beds operated by the state. The department shall contract for up to 300 beds statewide to the extent that it is at no net cost to the department. The contracts shall be for beds in western Washington and eastern Washington. The duration of the contracts shall be for up to four years. The department shall not pay a rate greater than \$65 per day for all costs associated with the offender while in the local correctional facility to include programming and health care costs. The capacity provided at local correctional facilities must be for offenders who the department of corrections defines as medium security offenders. Local jurisdictions must provide health care to offenders that meet standards set by the department. The department will report to legislative fiscal committees and the office of financial management by November 1, 2013, to provide a status update on implementation."

The House version sets a per diem rate of \$65, which is lower than the \$85 that the state currently pays the county for violators and is much lower than the approximately \$130 per diem rate that the county charges cities.

The following shows the proviso contained in the Senate budget legislation.

**Senate Version**  
**ESSB 5034**  
**Section 220 2(d)**

\$1,868,000 of the general fund--state appropriation for fiscal year 2014 and \$2,107,000 of the general fund--state appropriation for fiscal year 2015 are provided solely for the department to rent jail capacity for short-term offenders. Pursuant to Senate Bill No. 5892 (corrections costs), the department shall rent capacity from local and tribal governments to house offenders with an earned release date of less than one hundred twenty days remaining on his or her sentence at the time the offender would otherwise be transferred to a state correctional facility. The contracted daily costs for these offenders shall not exceed \$70 per offender including medical costs.

The Senate version does set a higher limit on the rate the state DOC will pay for housing inmates--\$70 rather than \$65 (still below the current rate of \$85). However, it also limits consideration to housing only those inmates that have a limited time to serve in state prison (all defendants who receive a sentence of 12 months or more are transferred to DOC, even though they will serve less than a year because of prior time spent in county jail awaiting adjudication and because of "good time" credits). While there are positive elements for the county to house this type of "state" population, primarily because they generally are already in the county's jail, the county would also like to consider housing state inmates prior to their release from prison.

As a result, the county is seeking to modify the proviso language that will be part of any final state budget solution. The county will be working towards a compromise that has no limit on per diem rates and would also leave open the option of housing different types of DOC prisoners. This type of compromise language acknowledges that per diem rates should be part of the negotiation process between the state and counties. In addition, a compromise solution that is similar to the house version, could allow counties and the state greater flexibility in negotiating the types of inmates that counties might most effectively house.

Staff is available today to discuss the status of any negotiations, or plans for negotiations, with the state.

**INVITED:**

- Genesee Adkins, Director of Governmental Relations, Executive's Office
- Steve Larsen, Chief of Administration, Department of Adult and Juvenile Detention

**ATTACHMENTS:**

1. Executive Letter Concerning Negotiation Status, Dated May 24, 2013.



**King County**

**ATTACHMENT 1**

**Department of Adult and Juvenile Detention**

Director's Office

King County Correctional Facility  
500 Fifth Avenue  
Seattle, WA 98104-2332

Tel: 206-477-2300; Fax: 206-296-0570  
TTY Relay: 711

May 24, 2013

The Honorable Larry Gossett  
Chair, Metropolitan King County Council  
Room 1200  
C O U R T H O U S E

Dear Councilmember Gossett:

Enclosed for your review is the Department of Adult and Juvenile Detention (DAJD) response to Ordinance 17476, Section 48, Proviso 1, which asked DAJD to negotiate with the Washington State Department of Corrections (DOC) in order to evaluate the feasibility of transferring DOC inmates from state prisons to county facilities as an alternative to the state reception center, for those serving a short prison term, or those within a period of time before release. The Ordinance also directed the Executive to notify Council by letter of any notice of termination or requested change to the current inter-local agreement between DOC and DAJD.

This letter supports the King County Strategic Plan through: 1) Financial Stewardship Strategy 1b, "to work with cities/agencies to identify opportunities to provide services more efficiently, such as contracting", and 2) Justice and Safety Strategy 1e, "collaborate with local jurisdictions to define and provide regional law, safety and justice services". In addition, this letter was completed by utilizing existing data with minimal staff time therefore no significant costs were incurred to meet this proviso.

**King County/DOC Contracting**

On February 11, 2013, the Council passed Ordinance 17526 relating to a replacement contract between King County, DAJD and the DOC, contract number K9515 for jail bed services for the period of December 1, 2012, and through December 31, 2015. For the period January 1, 2013, through May 15, 2013, DOC usage of the contract has averaged 135.8 average daily population (ADP), or 15.8 above the expected level of 120 ADP.

Throughout the negotiations for the 2013 contract, over approximately the last year, DAJD expressed its interest to DOC to explore new contracting models that might meet the needs of the DOC while making good use of underutilized King County jail facility space. DOC has generally expressed a willingness to engage in such discussions, and the Senate and House have both proposed budget proviso language directing DOC to move to contract with local jurisdictions to address a state-level capacity shortfall by renting space in jail facilities. As of the writing of this letter, no additional contract discussions have occurred.

### **Discussions Related to Additional King County Contracted Space for DOC**

DAJD and DOC operations and leadership groups currently work closely to ensure King County inmates are housed appropriately, promptly processed through DOC's Community Corrections hearing process, and receive fair treatment expected by both departments. For example, on March 22, 2013, tours were provided at both of the adult division in Seattle and Kent for the DOC personnel. Present at the tour were Sandy Mullins, Assistant Secretary, Department of Corrections, Adam Aaseby, Office of Performance Management and Accountability, and Scott Russell, Superintendent, Washington Corrections Center, Shelton. The tours were an opportunity for the DOC personnel to observe, assess and engage with management staff the possible opportunities of housing DOC inmates at either facility. Specifically, the focus was on whether the facilities could manage programming and housing of inmates that were sentenced to shorter terms in reducing the population impacts to the Reception Center in Shelton, which are currently overcrowded. The current overall adult population at both County facilities provides opportunities to house DOC inmates. Based on space availability, the MRJC seems a likely fit if DOC and the County can agree on a concept that supports this housing.

Recently, the Kent Division expanded their hours to support the business hours of the DOC Community Corrections Officers (CCOs). The closure of the MRJC at 5:00 pm allows the CCOs to book their arrestees an hour later than in the past. Previously, CCOs would have to transport their arrestees to either the Seattle Division or to the Score facility in Des Moines.

The Kent Division has also worked closely with DOC in transporting inmates from other city and county facilities to the MRJC. Recently, transport runs occurred from the Fife City Jail and the Pierce County Jail. These inmates are DOC violators whose stays occur anywhere from 3-30 days. This process has no impact to staffing since these runs occur between normal transport runs that occur between the two divisions. Although the numbers are low at this time, the Department continues to work closely with DOC assistance as needed.

In early April of this year, staff from both King County and the DOC formed a joint work group focused on planning to utilize Second Chance Act funding to support reentry and recidivism programming. Meeting objectives are focused on reviewing the reentry continuum, drafting a gap analysis matrix, and preparing for Task Force meetings that will pull in additional stakeholders from across the criminal justice system throughout the state. The focus for this body of work is on individuals that have contact with both jails and prisons.



Reentry discussion points addressing both jail and prison populations will be assessment and classification, behavioral and programming, release preparation, and supervision services. The group has also developed vision and mission statements specific to the joint planning of the project.

### **State Budget Discussions Related to Additional DOC Contract Beds**

Following up on interest from counties, including King County DAJD, the Washington Association of Counties has been in contact with the state regarding opportunities for expanded partnership to meet the state's needs and make better use of existing, currently unused, capacity in local jail systems. As reported by Council staff Clif Curry, prior to the beginning of the most recent legislative session, the Secretary of DOC notified WSAC that the DOC was interested in exploring the option of contracting with counties. Director of Government Relations Genesee Adkins, Council staff Clif Curry and I attended a meeting among WSAC, DOC leadership, several counties and House and Senate legislative staff to discuss options and issues. At the meeting, there was a general consensus that the DOC should explore options with the counties through a Request for Proposal process, and the legislature would reflect its intent through budget provisos.

Both the State House and Senate budget proposals include provisos directing DOC to contract with local and tribal jails to house persons currently housed in prisons. The two proposals are quite different in scope and scale. The House budget directs DOC to solicit Requests for Proposals from jails on both sides of the state and contract for up to 300 beds. DOC must keep the contracts cost neutral and may pay no more than \$65 per day, including the cost of all medical care. No direction is provided as to which inmates are to be housed in local facilities. The Senate proviso language directs DOC to contract with local jails to house inmates committed to DOC but who have less than 120 days left to serve on their sentence. DOC estimates that roughly 70 ADP would be saved from prison beds in this case. The Senate would cap the rate at \$70 per day, including medical costs. As of the writing of this letter, there is no clear indication which type of solution the legislature will pursue.

I want to acknowledge the efforts of the King County Corrections Guild (the Guild) to advance partnership opportunities between the county and the state. The Guild has been an active and positive supporter of discussions with the legislature, and King County labor and management have a common interest in making use of our existing facilities and resources for a valid public purpose and to improve public safety.

DAJD remains committed to working with our DOC partners to support programs that assist our inmate population when they return to our communities. The reduction of recidivism has been and continues to be of importance in providing a safer, humane and supportive community for the residents of King County.

The Honorable Larry Gossett, Council Chair

May 25, 2013

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Sincerely,

Claudia Balducci

Director

King County Department of Adult and Juvenile Detention

Enclosure

cc: King County Councilmembers

ATTN: Michael Woywod, Chief of Staff

Anne Noris, Clerk of the Council

Carrie S. Cihak, Chief Advisor, Policy and Strategic Initiatives,

King County Executive Office

Dwight Dively, Director, Office of Performance, Strategy and Budget



## King County

### Law, Justice, Health and Human Services Committee

#### STAFF REPORT

<b>Agenda Item:</b>	9	<b>Name:</b>	Clifton Curry
<b>Proposed No.:</b>	2013-B0068	<b>Date:</b>	May 29, 2013

#### SUBJECT

A Briefing on the Status of Ongoing Law, Justice, and Safety Facility Master Planning Efforts

#### SUMMARY

As part of the county's 2007 Budget deliberations, the council adopted a proviso requiring that the executive take an integrated approach to facilities planning for the county's law and justice functions. Responding to the proviso, the executive prepared a plan that described not only the executive's 2007 planning efforts, but also proposed an ongoing method where all of the county's stakeholders could continue to monitor existing projects, support the development of new needs, and ensure that the implementation of projects were integrated with the operational needs of each law and justice agency. In 2007, the council adopted the executive's proposed plan as Motion 12561. Since the adoption of the plan there has been ongoing oversight of law and justice planning efforts through a stakeholders group that continues to meet regularly to discuss the status of the county's many facility planning efforts. Representatives of the Facilities Management Division are here today to describe these oversight efforts and brief members on the status of county's current facilities plans for law and justice agencies.

#### BACKGROUND

In 2006, the Superior Court, District Court, King County Sheriff's Office (KCSO) and the Department of Adult and Juvenile Detention had or were completing operational master plans (OMPs), facility master plans (FMPs), and related studies to identify, evaluate and develop options for addressing a variety of operational and facility issues. Additionally, the county was reviewing how it was using existing facilities, such as the Maleng Regional Justice Center, to determine if changes were needed. Because of the overlap in the timing of these OMPs, FMPs and space planning processes, and the close operational relationships of key criminal justice departments and branches, the council recognized that the county had a unique opportunity to integrate these capital planning efforts to identify potential efficiencies and to ensure the seamless provision of services. As a consequence, the council adopted the following proviso language in the 2007

Budget to require an integrated and comprehensive approach to the many planning efforts.

*The plan shall describe how the executive will address the needs associated with and identified in county ongoing and adopted plans and policies, including, but not limited to, the District Court Operational Master Plan (OMP), the District Court Facilities Master Plan (FMP), the Superior Court targeted OMP, the Superior Court FMP, the Juvenile Justice OMP, the Adult Justice OMP, the Jail Secure Detention OMP, the department of Adult and Juvenile Detention FMP, the Regional Justice Center Site Master Plan, the Sheriff's Office Operational Assessment, the Integrated Regional Justice Assessment and the 2005 Space Plan. In addition, the plan shall show how stakeholders shall be consulted and coordinated with the superior court, the district court, the prosecuting attorney's office, the department of adult and juvenile detention, the sheriff's office, the office of management and budget, the office of public defense, the King County law library, the community services division, the facilities management division and the transit division. The plan shall also consider the criminal justice council's recommendations as part of the planning effort. The detailed work plan shall include a scope of work, tasks, schedule, needed resources and milestones. The plan should also include a description of the proposed group that will be responsible for the oversight of the planning effort and also identify the other county agencies that will need to participate in the planning work. Any major maintenance projects scheduled for facilities affected by the FMPs or site plans shall be considered for reduction to a minimum level necessary to ensure life safety standards.*

To address the proviso requirements, the executive developed an integrated plan that listed all proposed planning efforts (along with estimated schedules) and reviewed the overall plan with representatives of all of the agencies preparing, completing, or merely contemplating facility plans. This effort resulted in a chart that listed all existing and planned projects and schedules. The integrated work plan was developed in collaboration with the Superior Court, District Court, Prosecuting Attorney, Sheriff and other executive staff. The input from these key stakeholders was described as being instrumental in creating any comprehensive work plan that considers the facility needs of both individual participants and of the system as a whole.

At this time, both the council and the executive agreed that given the large scale of capital assets required to effectively provide law and justice services, that the potential for achieving cost savings through an integrated effort could be significant. Further, the executive acknowledged that decisions in these areas could impact the facility and capital decisions of other non-criminal justice agencies in King County. Since the adoption of this plan, the county has realized efficiencies that have been achieved through this integration effort including the co-location of services, identifying

opportunities for sharing capital expenses, and the strategic sequencing of capital projects to maximize the utilization of facilities—both for justice and non-justice projects.

Additionally, the executive also recognized as part of the plan, that stakeholder involvement is critical to the success of all master planning efforts—and more so when attempting to coordinate multiple planning efforts across departments and branches of government, each with intertwined operations and shared facilities. Consequently, the executive established a new FMP Integration Advisory Council that includes representatives from key stakeholders, including: the Facilities Management Division; Performance, Strategy, and Budget (then the Office of Management and Budget); Superior Court; District Court; Prosecuting Attorney's Office; King County Sheriff's Office; Department of Adult and Juvenile Detention; Office of Public Defense (OPD); and, the Department of Judicial Administration. Councilmembers and council staff also attend these meetings. The FMP advisory committee is co-chaired by the director of FMD and the director of PSB. The FMP advisory committee continues to meet regularly and serve as a forum to provide stakeholders regular and ongoing opportunities to formally to convey priorities regarding planning efforts and capital needs; enable dialogue among all law and justice system participants in an effort to identify concerns in advance and develop possible solutions; and, update stakeholders on the progress of ongoing planning efforts and the status of current construction projects.

**Current Projects.** As noted above, the advisory committee continues to meet and discuss the status of a variety of projects. Currently, the committee is reviewing projects at every stage of development. Here is a list of projects currently under review by the advisory committee.

- Children & Family Justice Center
- Maleng Regional Justice Center Remodel (District Court relocation and court security changes)
- Vashon Rural Service Center
- Alder Youth Services Center Safety Work
- Auburn District Court
- Bellevue District Court
- Community Corrections Division Facility Needs
- Maple Valley Precinct
- Emergency Dispatch Center in the King County Courthouse
- Countywide Near-Term Moves
- KCSO Internal Investigation Unit

For today's meeting, representatives of the Facilities Management Division will describe these projects and the status of each.

**INVITED:**

- Kathy Brown, Director, Facilities Management Division